

Idaho's marginal labor force: Overlooked and underutilized?

Lisa Grigg, labor economist August 2025



Three states of labor force

Labor force = employed + unemployed

Employed

Unemployed

- Actively seeking a job
- Available and willing to work
- Includes work separations and new labor force entrants

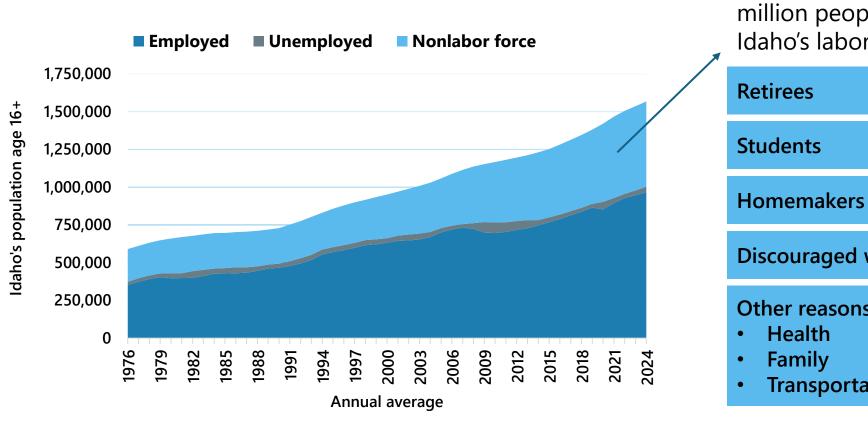
The **marginal labor force** are those people who want a job but are neither employed nor actively looking for work.

Not in labor force

- May or may not want a job
- Marginal labor force is a subset of this population
- Also includes retirees, students, homemakers and more



Idaho employment status, age 16+



Who are the half million people not in Idaho's labor force?

Discouraged workers

Other reasons:

Transportation



What is the marginal labor force?

The marginal labor force is an official term adopted by the U.S. Bureau of Labor Statistics.

- It represents those seeking employment, but they have not done an active job search over the last month and do not meet the definition of being unemployed.
 - Active versus passive job search is a defining factor of whether a person is/is not a labor force participant
 - Passive job search activities include scrolling job listings or attending a job training/workshop
 - Active job search activities include updating a resume, attending a job fair, contacting employers or applying for open positions.
- Since 1994, this population has been designated as having completed an active job search within the last 12 months, but not within the most recent month.
- Those in the marginal labor force will become part of the labor force once they 1) become employed or 2) begin an active search for employment.

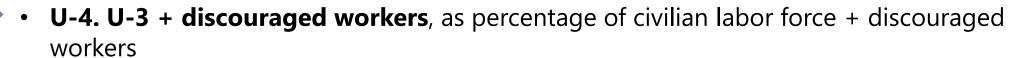


Estimating the marginal labor force

Alternative measures of labor underutilization

- U-1. Unemployed 15+ weeks, as percentage of civilian labor force
- U-2. Job losers and people who completed temporary jobs, as percentage of civilian labor force
- U-3. Total unemployed, as percentage of civilian labor force (official rate reported)

The marginal labor force includes:

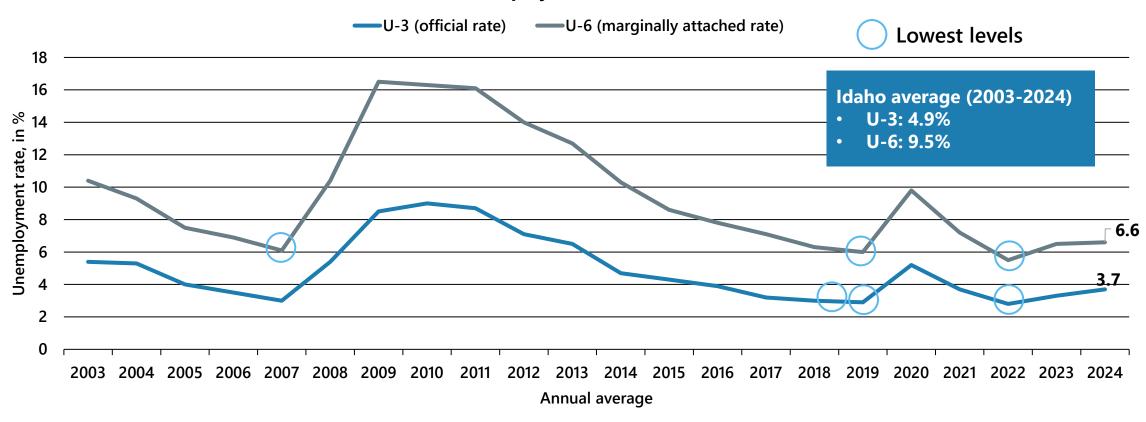




• U-6. U-5 + total employed part time for economic reasons, as percentage of civilian labor force + all marginally attached people

Labor underutilization in Idaho

Idaho's unemployment rate, 2003-2024



Job market paradox

Both parties of the labor market feel **stress**, **frustration and burnout** during the job search process.

Higher visibility = better chance of success for both sides

Employers

- Unable to fill positions
- Low number of applicants
- Market wage rates rising rapidly

Marginal labor force

- Cannot find a job, but want one
- Do not apply to job listings due to mismatch of job location, schedule, skills or more
- Has searched for a job within the last year, but not within the most recent month



Causes of marginal attachment

Voluntary reasons

- Student, training
- Family obligations
- Temporary leave of absence

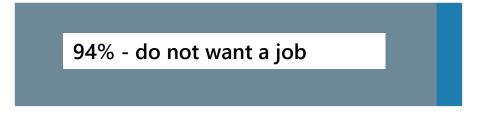
Involuntary reasons

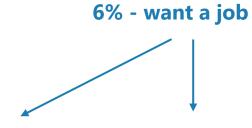
- Discouraged due to lack of job prospects
- Lack of child care, transportation or other resources
- Outdated skill set
- Health, disability



Estimates of Idaho's marginal labor force

U.S. nonlabor force, 2024





72% - Did not look for work in the past year or were unavailable to work

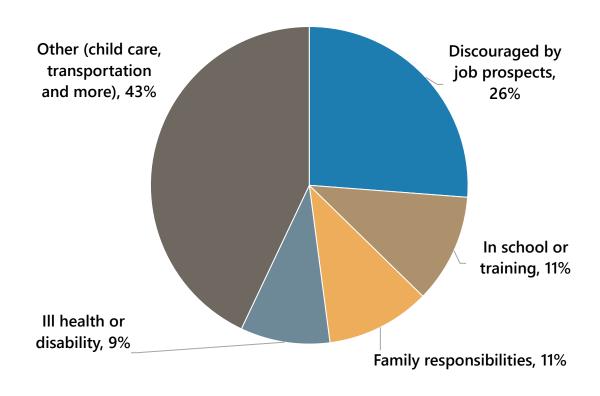
28% - marginally attached

Idaho, 2024	Idaho population estimate, age 16+	% willing and available for work	# willing and available to work
Nonlabor force	555,000	6%	33,000
Want a job	33,000	28%	9,000
Total unemployed persons	37,000	100%	37,000

Does the marginal labor force share common characteristics?

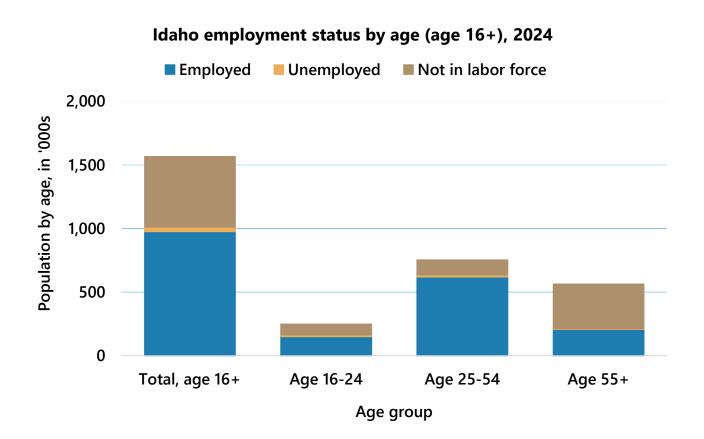
- Likely to be found in populations with lower labor force participation rates
- May have barriers to employment and need additional resources to initially overcome them

Reasons given for being marginally attached, 2024





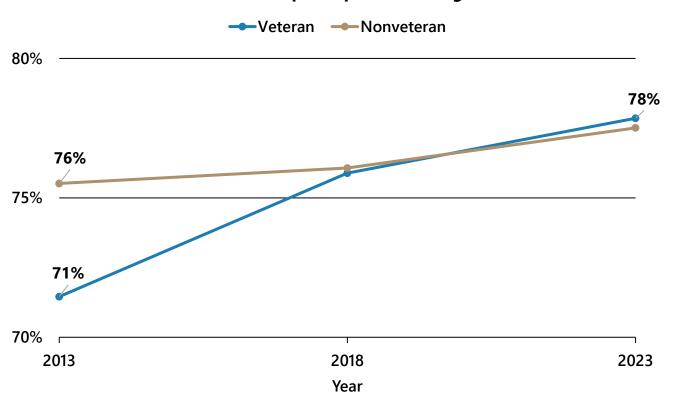
Idaho's labor force participation by age



Idaho's labor force status	Labor force participation rate	Population not in labor force
Total	64%	555,000
Age 16-24	66%	85,000
Age 25-54	84%	120,000
Age 55+	38%	350,000

Idaho's labor force participation by veteran status

Idaho labor force participation rate, age 18-64



Idaho veteran labor force participation rate by age group, 2013 and 2023

	2013	2023
Age 18-64	71%	78%
Age 18-34	81%	79%
Age 35-54	84%	86%
Age 55-64	53%	66%

Labor force participation rates

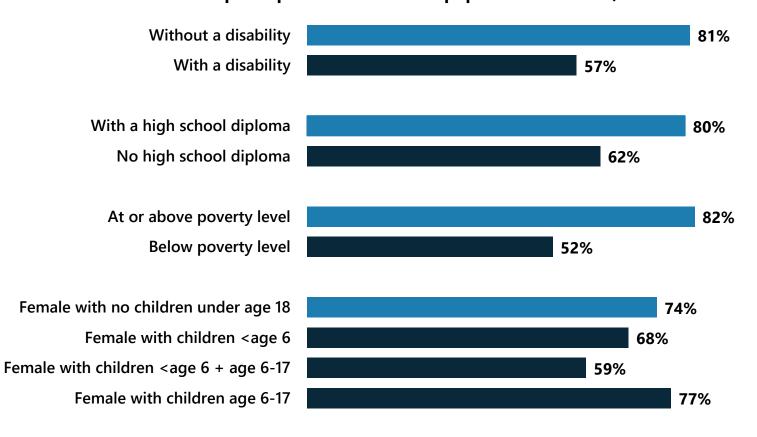
Labor force participation rate of select populations in Idaho, 2023



Educational attainment (age 25-64)

Poverty (age 20-64)

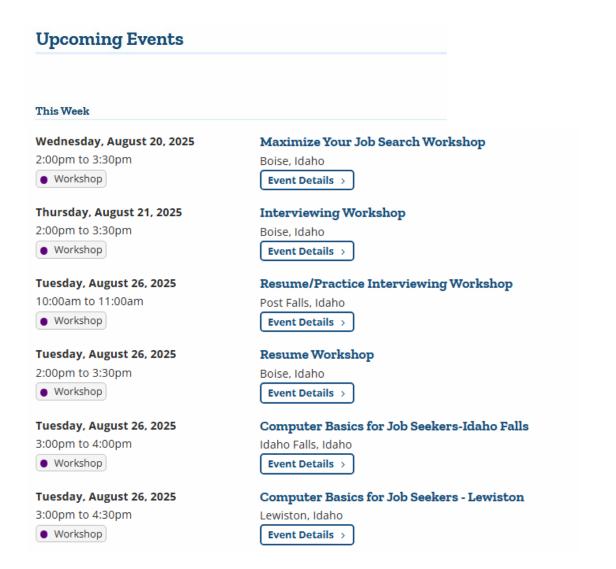
Females and children (age 20-64)



Is the marginal labor force employable?

"...the likelihood of becoming employed decreases the longer one is unemployed."

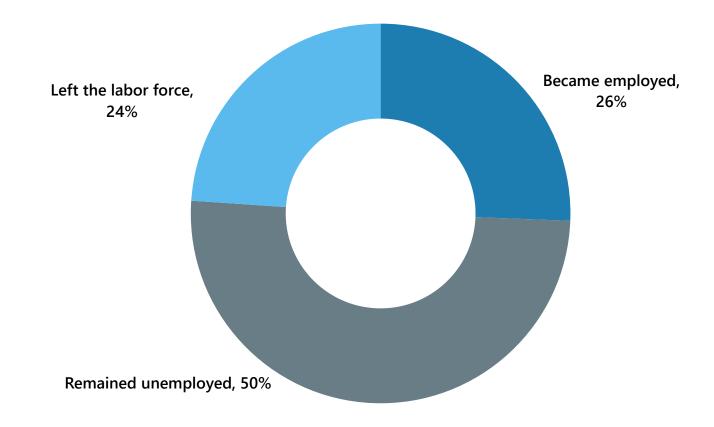
U.S. Bureau of Labor Statistics, "Issues in Labor Statistics", May 2011





Labor market friction

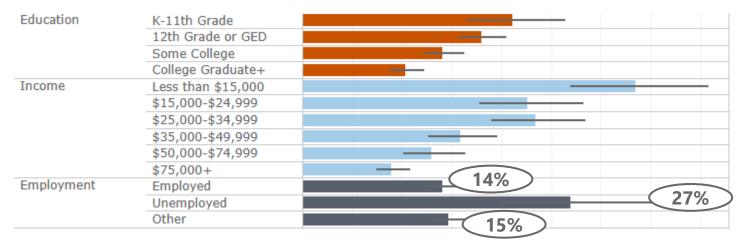
Current labor status of U.S. unemployed persons in June 2025 vs. July 2025



Unemployed and mental health

Adults who report 14 or more days of poor mental health in the previous month, 2023

Idaho



5.0% 10.0% 15.0% 20.0% 25.0% 30.0% 35.0% 40.0%

Program and training resources

Idaho Department of Labor

<u>labor.idaho.gov</u> or <u>lmi.idaho.gov</u>

Idaho Division of Vocational Rehabilitation

- vr.Idaho.gov
- Vocational counseling, skills development, medical services needed for long-term employment



Job Search

Search for a job. Create an online profile with IdahoWorks.



Job training and career exploration

Find on-the-job training and apprenticeships for adults, dislocated workers and youth.



Unemployment services

Learn about your rights and responsibilities for unemployment services.



Idaho LAUNCH

Discover employer needs, research training opportunities and apply for training funds.



Next Steps Idaho

Inform your career decisions with search tools for job seekers, students and veterans.



Apprenticeships

Work towards gaining a certification or credential with on-the-job paid training.



Veterans services

Tailored support with statewide job and training programs for Idaho veterans.



Able to Work

Find resources for people with disabilities and connect with job opportunities.



Farmworker services

Get your legally entitled pay and benefits as a migrant or seasonal farmworker.





Thank you. Any questions?

Need more information?

Contact: lisa.grigg@labor.idaho.gov

